# Table of Contents

**Preface**

V

**Acknowledgments**

VII

**Table of Cases**

XXVII

**Table of Statutes**

XXXV

**Table of Regulations**

XXXIX

**Chapter 1. Prisons, Jails, and Prisoners’ Rights: An Introduction**

1

Sharon Dolovich, *Teaching Prison Law* ................................. 1

A Note on Terminology ................................................................ 3

A. Background on American Incarceration ................................. 4

1. Jails and Prisons ................................................................. 4

   a. Definitions ........................................................................ 4

   b. Gallery: Jails, Prisons, Immigration Detention .................. 6

   c. Differences Between Jails and Prisons ......................... 8

   d. Daily Life ........................................................................ 12

   Norval Morris, from a diary by Simon “Sam” Gutierrez, 
   *One Day in the Life of #12345* ............................................ 12

2. Historical Foundations of American Incarceration ................. 17

   David J. Rothman, *Perfecting the Prison: United States, 1789–1865* .................................................. 18


   Andrea Armstrong, *The Impact of 300 Years of Jail Conditions* .... 22

   Kelly Lytle Hernández, *City of Inmates: Conquest, Rebellion, 
   and the Rise of Human Caging in Los Angeles, 1771–1965* .... 23

3. Population Trends ................................................................. 25

4. Incarceration in Fuller Perspective ...................................... 32

B. What Is Prison for? .............................................................. 33

Dan Berger, Mariame Kaba & David Stein, *What Abolitionists Do* 37

C. History of Prisoners’ Rights—General Overview ................. 41

1. Slaves of the State—Through the 1800s .............................. 41

   Ruffin v. Commonwealth .................................................... 41

2. The “Hands-Off” Era—Early- to Mid-1900s ......................... 43

3. The Prisoners’ Rights Era—the 1960s & ’70s ....................... 45

   Cooper v. Pate ................................................................... 45

   a. Legal Developments Preceding the End of the “Hands-Off” Era ......................................................... 46
TABLE OF CONTENTS

b. Reasons for the End of the “Hands-Off” Era

Matthew L. Myers, The Alabama Case: 12 Years after James v. Wallace

4. Prisoners’ Rights Today

PART I. CONDITIONS OF CONFINEMENT

Chapter 2. Conditions of Confinement

A. Cruel and Unusual Punishment: Convicted Prisoners

Jackson v. Bishop

Model Penal Code § 2.02. General Requirements of Culpability

Restatement (2d) Torts, §§ 283, 500

Estelle v. Gamble

Note on Hutto v. Finney

Rhodes v. Chapman

Note and Question

Whitley v. Albers

Notes and Questions

Wilson v. Seiter

Notes and Questions on the Objective/Subjective Dispute and “Totality of Conditions”

Hudson v. McMillian

Notes and Questions

Helling v. McKinney

Petition for a Writ of Certiorari to the United States Court of Appeals for the 7th Cir., Farmer v. Brennan

Farmer v. Brennan

Note on Hope v. Pelzer

Note on Sciencer, Obviousness, Deliberate Indifference

B. Subjective Standards Critiqued

Sharon Dolovich, Cruelty, Prison Conditions, and the Eighth Amendment

Margo Schlanger, The Constitutional Law of Incarceration, Reconfigured

John Stinneford, The Original Meaning of Cruel

C. Due Process: Pretrial Detainees

Bell v. Wolfish


Kingsley v. Hendrickson

Brief of Former Corrections Administrators and Experts as Amici Curiae in Support of Petitioner, Kingsley v. Hendrickson

Castro v. County of Los Angeles

Notes and Questions on Standards for Pretrial Detention Conditions

Notes and Questions

Whitley v. Albers

Notes and Questions

Wilson v. Seiter

Notes and Questions on the Objective/Subjective Dispute and “Totality of Conditions”

Hudson v. McMillian

Notes and Questions

Helling v. McKinney

Petition for a Writ of Certiorari to the United States Court of Appeals for the 7th Cir., Farmer v. Brennan

Farmer v. Brennan

Note on Hope v. Pelzer

Note on Sciencer, Obviousness, Deliberate Indifference

Sharon Dolovich, Cruelty, Prison Conditions, and the Eighth Amendment

Margo Schlanger, The Constitutional Law of Incarceration, Reconfigured

John Stinneford, The Original Meaning of Cruel

Bell v. Wolfish


Kingsley v. Hendrickson

Brief of Former Corrections Administrators and Experts as Amici Curiae in Support of Petitioner, Kingsley v. Hendrickson

Castro v. County of Los Angeles

Notes and Questions on Standards for Pretrial Detention Conditions
# Table of Contents

## Chapter 3. Solitary Confinement

A. How Is Solitary Confinement Experienced? .......................................................... 187
   1. William Blake, A Sentence Worse Than Death ............................................. 188
B. A Brief History of American Solitary Confinement ........................................... 194
   1. In re Medley ................................................................................................. 194
   2. Questions ........................................................................................................ 196
C. Challenges to Solitary Confinement, 1995 to Present ........................................ 211
   1. The Advocacy That Followed Madrid v. Gomez ........................................... 211
      Margo Schlanger, Incrementalist vs. Maximalist Reform: Solitary Confinement Case Studies .................................................. 213
      Brief of Corrections Directors and Experts as Amici Curiae in Support of Plaintiff-Appellant and Reversal, Porter v. Pennsylvania Department of Corrections .............................................................. 215
      Amy Fettig & Margo Schlanger, Eight Principles for Reforming Solitary Confinement .......................................................... 221
   2. International Law ............................................................................................. 221
      Juan E. Méndez, Interim report of the Special Rapporteur of the Human Rights Council on Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment ........................................ 223
      Amy Fettig, Why I Worked on the Mandela Rules ....................................... 225
      U.N. Standard Minimum Rules for the Treatment of Prisoners (The Nelson Mandela Rules) ......................................................... 227
   3. Case Study: Ashker v. Brown ............................................................................ 228
      California Hunger Strikers, Prisoners’ Demands ............................................ 228
      Plaintiffs’ Second Amended Complaint, Ashker v. Brown, Governor of the State of California ......................................................... 231
      Brief of Amici Curiae California Correctional Peace Officers Association in Opposition to Settlement, Ashker v. Brown ................................................................. 238
      Notes and Questions ....................................................................................... 240
   4. A Tipping Point? ............................................................................................... 240
      Davis v. Ayala .................................................................................................. 240
      Porter v. Clarke ................................................................................................ 244
      Amy Fettig, Are We Reaching a Tipping Point in the Campaign to End Solitary Confinement? ................................................................. 246
      Association of State Correctional Administrators & Liman Center for Public Interest Law at Yale Law School, Reforming Restrictive Housing: The 2018 ASCA-Liman Nationwide Survey of Time-in-Cell ......................................................... 249
      Notes and Questions ....................................................................................... 250

## Chapter 4. Programming, Work, Reentry

A. Context: What Do Prison Programs Look like? .................................................... 254
   Michigan Department of Corrections: Prisoner Programming; Educational Programming .................................................................................. 254
   Benny Rios, Reflection on Prison Law Class ...................................................... 256


**TABLE OF CONTENTS**

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>B. Rehabilitative Programming</td>
<td>256</td>
</tr>
<tr>
<td>Laaman v. Helgemoe</td>
<td>257</td>
</tr>
<tr>
<td>U.N. Standard Minimum Rules for the Treatment of Prisoners</td>
<td>260</td>
</tr>
<tr>
<td>(The Nelson Mandela Rules)</td>
<td></td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>261</td>
</tr>
<tr>
<td>C. Prison/Jail Labor</td>
<td>261</td>
</tr>
<tr>
<td>1. Forced Labor</td>
<td>263</td>
</tr>
<tr>
<td>Third Amended Complaint, Novoa v. The GEO Group Inc.</td>
<td>265</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>267</td>
</tr>
<tr>
<td>2. Statutory Labor Regulation</td>
<td>268</td>
</tr>
<tr>
<td>Vanskike v. Peters</td>
<td>268</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>275</td>
</tr>
<tr>
<td>D. Reentry Services</td>
<td>276</td>
</tr>
<tr>
<td>ABA Criminal Justice Standards (3d ed.), Treatment of Prisoners,</td>
<td></td>
</tr>
<tr>
<td>Standard 23–8.9: Transition to the Community</td>
<td>279</td>
</tr>
</tbody>
</table>

**Chapter 5. Sexual Abuse** .................................................................. 283

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. The Prison Rape Elimination Act</td>
<td>286</td>
</tr>
<tr>
<td>National Prison Rape Elimination Commission Report</td>
<td>287</td>
</tr>
<tr>
<td>Jacoby v. PREA Coordinator</td>
<td>295</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>297</td>
</tr>
<tr>
<td>B. Constitutional Rights</td>
<td>299</td>
</tr>
<tr>
<td>Crawford v. Cuomo</td>
<td>299</td>
</tr>
<tr>
<td>Graham v. Sheriff of Logan County</td>
<td>303</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>308</td>
</tr>
<tr>
<td>U.S. Dep’t of Just., [CRIPA] Investigation of the Walnut Grove</td>
<td></td>
</tr>
<tr>
<td>[Mississippi] Youth Correctional Facility</td>
<td>309</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>C. Case Study: Cross-Gender Viewing and Searches</td>
<td>314</td>
</tr>
<tr>
<td>Timm v. Gunter</td>
<td>315</td>
</tr>
<tr>
<td>Jordan v. Gardner</td>
<td>323</td>
</tr>
<tr>
<td>28 C.F.R. § 115.15. Limits to Cross-Gender Viewing and Searches</td>
<td>327</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>327</td>
</tr>
</tbody>
</table>

**D. Criminal Law** ............................................................................ 329

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fla. Stat. § 944.35</td>
<td>330</td>
</tr>
<tr>
<td>Okla. Stat. Tit. 21 § 1111</td>
<td>331</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>331</td>
</tr>
</tbody>
</table>

**PART II. CIVIL LIBERTIES** ................................................................ 335

**Chapter 6. Freedom of Expression and Religion** ............................ 335

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Prisoner Voices</td>
<td>336</td>
</tr>
<tr>
<td>Anthony Ray Hinton, The Death Row Book Club</td>
<td>336</td>
</tr>
<tr>
<td>Malcom X, Learning to Read</td>
<td>336</td>
</tr>
<tr>
<td>Reginald Dwayne Betts, House of Unending</td>
<td>337</td>
</tr>
<tr>
<td>Arthur Longworth, Why It’s So Hard To Write in Prison</td>
<td>337</td>
</tr>
<tr>
<td>Seth Ferranti, <em>Prison Legal News</em> Is a Publication by Prisoners, for</td>
<td>338</td>
</tr>
<tr>
<td>Prisoners</td>
<td></td>
</tr>
<tr>
<td>B. First Amendment Rights in Prisons and Jails</td>
<td>338</td>
</tr>
<tr>
<td>---------------------------------------------</td>
<td>-----</td>
</tr>
<tr>
<td>1. The Development of the Legitimate Penological Interest Test</td>
<td>338</td>
</tr>
<tr>
<td>Procunier v. Martinez</td>
<td>339</td>
</tr>
<tr>
<td>Jones v. North Carolina Prisoners’ Labor Union, Inc.</td>
<td>345</td>
</tr>
<tr>
<td>Turner v. Safley</td>
<td>355</td>
</tr>
<tr>
<td>O’Lone v. Estate of Shabazz</td>
<td>366</td>
</tr>
<tr>
<td>Thornburgh v. Abbott</td>
<td>377</td>
</tr>
<tr>
<td>Beard v. Banks</td>
<td>386</td>
</tr>
<tr>
<td>2. Applying the Legitimate Penological Interest Test</td>
<td>399</td>
</tr>
<tr>
<td>Singer v. Raemisch</td>
<td>400</td>
</tr>
<tr>
<td>Prison Legal News v. Cook</td>
<td>407</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>412</td>
</tr>
<tr>
<td>3. Visitation and Family</td>
<td>413</td>
</tr>
<tr>
<td>Liliana Segura, Observations on a Prison Visit</td>
<td>413</td>
</tr>
<tr>
<td>Note on Overton v. Bazzetta</td>
<td>414</td>
</tr>
<tr>
<td>4. Critiques of the Legitimate Penological Interest Test</td>
<td>416</td>
</tr>
<tr>
<td>Erwin Chemerinsky, The Constitution in Authoritarian Institutions</td>
<td>416</td>
</tr>
<tr>
<td>David M. Shapiro, Lenient in Theory, Dumb in Fact: Prison, Speech, and Scrutiny</td>
<td>418</td>
</tr>
<tr>
<td>C. Heightened Statutory Protection for Religious Exercise</td>
<td>421</td>
</tr>
<tr>
<td>1. Statutory Texts</td>
<td>422</td>
</tr>
<tr>
<td>Religious Freedom Restoration Act</td>
<td>422</td>
</tr>
<tr>
<td>Religious Land Use and Institutionalized Persons Act</td>
<td>423</td>
</tr>
<tr>
<td>2. Strict Scrutiny in Prison</td>
<td>423</td>
</tr>
<tr>
<td>Holt v. Hobbs</td>
<td>424</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>432</td>
</tr>
<tr>
<td>3. Critiques of Heightened Scrutiny for Prisoners’ Religious Exercise</td>
<td>432</td>
</tr>
<tr>
<td>Brief of Former Corrections Officials as Amici Curiae in Support of Plaintiff-Appellant, Greenhill v. Clarke</td>
<td>436</td>
</tr>
</tbody>
</table>

**Chapter 7. Access to the Courts** |

<table>
<thead>
<tr>
<th>A. Communications with Courts and Attorneys</th>
<th>439</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ex parte Hull</td>
<td>440</td>
</tr>
<tr>
<td>Procunier v. Martinez</td>
<td>440</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>442</td>
</tr>
<tr>
<td>B. Jailhouse Lawyers, Law Libraries, and Other Legal Assistance</td>
<td>446</td>
</tr>
<tr>
<td>Johnson v. Avery</td>
<td>446</td>
</tr>
<tr>
<td>Note on “Jailhouse Lawyers” and Retaliation Claims</td>
<td>449</td>
</tr>
<tr>
<td>Bounds v. Smith</td>
<td>451</td>
</tr>
<tr>
<td>Notes and Questions on Lewis v. Casey</td>
<td>455</td>
</tr>
<tr>
<td>Eric Blackmon, Litigating from the Inside</td>
<td>457</td>
</tr>
</tbody>
</table>
Chapter 8. Procedural Due Process .......................................................... 461
A. Parole Revocation ............................................................................ 462
   Morrissey v. Brewer ........................................................................ 463
   Notes and Questions ...................................................................... 468
B. Prison/Jail Disciplinary Proceedings, Transfers, and Placement in
   Solitary Confinement ...................................................................... 470
   1. Background on Prison Discipline ................................................. 470
   2. What Process Is Due? ................................................................. 472
      Wolff v. McDonnell ..................................................................... 472
   Notes and Questions ...................................................................... 483
   Superintendent, Massachusetts Correctional Institution at
   Walpole v. Hill .............................................................................. 484
   Notes and Questions on the “Some Evidence” Rule and Other
   Procedural Rights ......................................................................... 487
   3. Is Any Process Due? ................................................................... 488
      Meachum v. Fano ....................................................................... 489
      Vitek v. Jones ........................................................................... 493
   Notes and Questions on Prisoner Transfers .................................... 498
   Sandin v. Conner .......................................................................... 502
   Notes and Questions on Sandin v. Conner ...................................... 507
   Wilkinson v. Austin ........................................................................ 509
   Notes and Questions ...................................................................... 516

Chapter 9. Searches ............................................................................. 517
A. Fourth Amendment Search Claims ................................................. 518
   1. Searches of Living Quarters ....................................................... 518
      Hudson v. Palmer ...................................................................... 518
   2. Bodily Searches ......................................................................... 525
      Swain v. Spinney ....................................................................... 526
   Notes and Questions on Florence v. Board of Chosen Freeholders .... 527
B. Eighth and Fourteenth Amendment Search Claims ....................... 536
   Brief of Law Professors and Scholars of Sexual Violence et al. as
   Amici Curiae in Support of Plaintiffs-Appellants’ Petition for
   Rehearing En Banc, Henry v. Hulett ............................................. 537

PART III. PARTICULAR PRISONER POPULATIONS

Chapter 10. Race and National Origin Discrimination ......................... 541
A. Race and Who Goes to Prison ......................................................... 541
   James Forman, Jr., Racial Critiques of Mass Incarceration: Beyond
   the New Jim Crow ...................................................................... 543
   Vera Institute of Justice, Reimagining Prison ................................... 547
   Notes and Questions ...................................................................... 549
B. Race and What Happens in Prison .................................................. 549
   1. Intentional Race Discrimination ................................................. 549
      Washington v. Lee ..................................................................... 550
      Lee v. Washington ..................................................................... 554
# TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Johnson v. California</td>
<td>555</td>
</tr>
<tr>
<td>Richardson v. Runnels</td>
<td>564</td>
</tr>
<tr>
<td>Mitchell v. Cate</td>
<td>565</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>567</td>
</tr>
<tr>
<td>2. Language Access</td>
<td>569</td>
</tr>
<tr>
<td>U.S. Dep’t of Just., Civil Rights Investigation of the Orleans Parish</td>
<td>569</td>
</tr>
<tr>
<td>Prison, Louisiana System</td>
<td></td>
</tr>
<tr>
<td>Consent Judgment, Jones v. Gusman</td>
<td>573</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>574</td>
</tr>
</tbody>
</table>

## Chapter 11. Women Prisoners .................................................. 575

### A. Conditions of Confinement: Programming and Sexual Abuse .. 578
- Women Prisoners of D.C. Dept. of Corrections v. District of Columbia .................................................. 578
  - Interview with Brenda V. Smith, Co-Lead Counsel for the Plaintiffs in Women Prisoners of D.C. .................................. 588
  - Notes and Questions ................................................................................................................................. 591

### B. Reproduction and Childrearing .......................................... 592
  1. Shackling Prisoners Giving Birth .......................................... 593
  - Nelson v. Correctional Medical Services .......................................... 593
  - Notes and Questions ................................................................................................................................. 598
  2. Breastfeeding and Nurseries .................................................. 599
  - Southerland v. Thigpen ............................................................................................................................... 599
  - Elizabeth Chuck, Prison Nurseries Give Incarcerated Women a Chance to Raise Their Babies—Behind Bars .................................. 604
  - Notes and Questions ................................................................................................................................. 608
  3. Abortion .................................................................................. 608
  - Roe v. Crawford ...................................................................... 608
  - Notes and Questions ................................................................................................................................. 613

### C. Alternative Models for Serving Women’s Needs ...................... 614
- United Nations Rules for the Treatment of Women Prisoners and Non-Custodial Measures for Women Offenders (The Bangkok Rules) .................................................................................. 615
  - Michele Deitch & Colleagues, Advisory Committee to the Travis County (TX) Sheriff’s Office, Designing and Planning a New Women's Jail Facility for Travis County: A Roadmap for Reform .................................................................................. 616
  - Andrea James, Ending the Incarceration of Women and Girls .................................................. 620
  - Notes and Questions ................................................................................................................................. 621

## Chapter 12. LGBTQ Prisoners ...................................................... 623

### A. Staff Harassment/Discrimination ......................................... 624
- Davis v. Prison Health Service .................................................. 625
  - Notes and Questions ................................................................................................................................. 626

### B. Preventing Sexual Victimization ......................................... 629
  1. Constitutional Theories: Failure to Protect and Equal Protection ........................................................................ 629
# Table of Contents

Johnson v. Johnson ................................................................. 629  
Notes and Questions ............................................................. 635  

2. Housing Decisions ............................................................... 636  
   Joey L. Mogul, Andrea J. Ritchie, & Kay Whitlock, Queer  
   (In)justice: The Criminalization of LGBT People in the  
   United States ...................................................................... 636  
   a. Prison Rape Elimination Act Regulations on LGBT  
      Housing Decisionmaking .............................................. 639  
      28 C.F.R. § 115.41. Screening for risk of victimization and  
      abusiveness .................................................................. 639  
      28 C.F.R. § 115.42. Use of screening information .............. 639  
      28 C.F.R. § 115.43. Protective custody ............................ 640  
   b. Isolation and Its Alternatives ........................................... 641  
      i. Case Study: McKibben v. McMahon ......................... 641  
         Settlement Agreement, McKibben v. McMahon ............ 642  
   c. Dedicated LGBTQ Units ............................................... 646  
   d. Transgender Prisoners and Prison Assignments .............. 647  
      Hampton v. Baldwin .................................................... 648  
      Strawberry Deon Hampton, Testimony, Hampton v.  
      Baldwin ...................................................................... 655  
      Notes and Questions ..................................................... 657  
   C. Transgender Medical Care ............................................... 658  
      Edmo v. Corizon, Inc. .................................................... 659  
      Monroe v. Baldwin ........................................................ 665  
      Notes and Questions ..................................................... 668  

Chapter 13. Disability .................................................................. 671  
A. Why Is Disability a Challenge? ........................................... 673  
B. What Does the Law Require? .............................................. 675  
   United States v. Georgia ................................................... 675  
   1. Statutory Coverage and Theories of Liability .................. 680  
   2. Disparate Treatment ...................................................... 682  
   3. Reasonable Modification .............................................. 685  
      Andrews v. Rauner ....................................................... 685  
   4. Effective Communication .............................................. 692  
      McBride v. Michigan Department of Corrections ............... 693  
      Notes and Questions ..................................................... 698  
   5. The Integration Mandate .................................................. 699  

PART IV. LITIGATION AND REMEDIES

Chapter 14. Injunctive Litigation ................................................. 705  
A. The Boundary Between Habeas Corpus, Injunctive, and Damages  
   Relief ............................................................................. 707  
B. Pre-PLRA Prerequisites to Entry of a Systemic Injunction ........ 711  
   1. General Principles for Entry of Injunctive Orders .......... 711
<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>2. “Fit” in a 1970s Context</td>
<td>712</td>
</tr>
<tr>
<td>Hutto v. Finney</td>
<td>713</td>
</tr>
<tr>
<td>3. The Spread of Prison and Jail Injunctions</td>
<td>719</td>
</tr>
<tr>
<td>4. 1990s Skepticism</td>
<td>722</td>
</tr>
<tr>
<td>Lewis v. Casey</td>
<td>722</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>734</td>
</tr>
<tr>
<td>C. Pre-PLRA Modification/Termination</td>
<td>734</td>
</tr>
<tr>
<td>Rufo v. Inmates of the Suffolk County Jail</td>
<td>735</td>
</tr>
<tr>
<td>John Boston, Modification of Judgments/Consent Judgments</td>
<td>746</td>
</tr>
<tr>
<td>Conditions Litigation Reform Act</td>
<td>749</td>
</tr>
<tr>
<td>2. PLRA Text</td>
<td>752</td>
</tr>
<tr>
<td>2. The PLRA in Operation</td>
<td>756</td>
</tr>
<tr>
<td>a. Termination and Automatic Stay</td>
<td>756</td>
</tr>
<tr>
<td>Miller v. French</td>
<td>757</td>
</tr>
<tr>
<td>b. Scope of Relief Authorized</td>
<td>760</td>
</tr>
<tr>
<td>c. Settlement After Appropriate Judicial Finding</td>
<td>763</td>
</tr>
<tr>
<td>d. Settlement by Conditional Dismissal/Private Settlement Agreement</td>
<td>765</td>
</tr>
<tr>
<td>e. Settlement with State-Court Enforcement</td>
<td>766</td>
</tr>
<tr>
<td>f. Termination of Prospective Relief</td>
<td>766</td>
</tr>
<tr>
<td>Notes and Questions</td>
<td>767</td>
</tr>
<tr>
<td>3. Prisoners’ Rights Bar Response</td>
<td>768</td>
</tr>
<tr>
<td>Brown v. Plata</td>
<td>771</td>
</tr>
<tr>
<td>E. Enforcing Court Orders Through Contempt Proceedings and Other Means</td>
<td>811</td>
</tr>
<tr>
<td>Badgley v. Santacroce</td>
<td>811</td>
</tr>
<tr>
<td>F. Injunctive Litigation: Assessment</td>
<td>813</td>
</tr>
<tr>
<td>1. The Positive Account</td>
<td>814</td>
</tr>
<tr>
<td>Margo Schlanger, Civil Rights Injunctions Over Time: A Case Study of Jail and Prison Court Orders</td>
<td>814</td>
</tr>
<tr>
<td>2. The Negative Account</td>
<td>817</td>
</tr>
<tr>
<td>Ross Sandler &amp; David Schoenbrod, Democracy by Decree: What Happens When Courts Run Government</td>
<td>817</td>
</tr>
<tr>
<td>3. The Perverse Assessment</td>
<td>820</td>
</tr>
<tr>
<td>Heather Schoenfeld, Building the Prison State: Race and the Politics of Mass Incarceration</td>
<td>821</td>
</tr>
</tbody>
</table>

**Chapter 15. Damages: Causes of Action and Defenses**

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Damage Actions Against State/Local Officials: 42 U.S.C. § 1983</td>
<td>825</td>
</tr>
<tr>
<td>1. Violation of Federal Rights</td>
<td>826</td>
</tr>
<tr>
<td>2. “Under Color of” State Law</td>
<td>826</td>
</tr>
<tr>
<td>3. “Person” (and State Immunity)</td>
<td>827</td>
</tr>
</tbody>
</table>
TABLE OF CONTENTS

4. Official- vs. Personal-Capacity Lawsuits ........................................... 829
5. Causation ............................................................................................. 830
B. Civil Rights Actions Against the Federal Government: Bivens ............ 834
Correctionsal Services Corp. v. Malesko ..................................................... 835
Notes and Questions .................................................................................. 842
Notes and Questions on Ziglar v. Abbasi .................................................... 843
C. Qualified Immunity ............................................................................... 846
Hope v. Pelzer ............................................................................................ 848
Notes and Questions .................................................................................. 854
D. The Federal Tort Claims Act ................................................................. 855
Federal Torts Claims Act ........................................................................... 857
1. The Inclusion of Prisons in the FTCA .................................................... 858
United States v. Muniz ............................................................................. 858
2. The Need for a “Private Person” Analogue .......................................... 862
3. Scope of Employment ........................................................................... 863
4. The Discretionary Function Exception ................................................. 863
Cohen v. United States ............................................................................... 863
5. The Intentional Tort Exception and the Law Enforcement
   Proviso ...................................................................................................... 868
E. Other Causes of Action ......................................................................... 869
F. Damages: Types and Recovery ............................................................... 870
1. The PLRA Physical Injury Rule ............................................................... 870
2. Damages .................................................................................................. 872
3. Reallocation of Damage Awards ............................................................ 874
G. Litigating a Prisoner’s Case for Damages .............................................. 875
Sheila Bedi, Attorney for Plaintiff, Opening Statement, White v. Watson ..... 876
Thomas Ysursa, Attorney for Defendants, Opening Statement, White v. Watson .................................................. 882
Notes and Questions .................................................................................. 885

Chapter 16. The Litigation Process.......................................................... 887
Statement of Senator Kyl, Top 10 Frivolous Inmate Lawsuits
Nationally ..................................................................................................... 888
A. Exhaustion of Remedies ........................................................................ 890
Woodford v. Ngo ....................................................................................... 893
Ross v. Blake ............................................................................................. 899
B. Filing Fees and “Three-Strikes” ............................................................. 904
C. Judicial Screening .................................................................................. 907
D. Pleading .................................................................................................. 908
E. Court-Appointed Counsel ................................................................. 910
F. Attorney’s Fees ...................................................................................... 912
1. In General .............................................................................................. 912
2. Calculating Attorney’s Fees ................................................................. 913
# Table of Contents

**Chapter 17. Private Prisons and Prison Contractors**

A. The Scale of Private Incarceration and the Resulting Debate
   - Jennifer M. Chacón, Privatized Immigration Enforcement
   - Alexander Volokh, A Tale of Two Systems: Cost, Quality, And Accountability In Private Prisons
   - Sharon Dolovich, State Punishment and Private Prisons

B. Monitoring and Oversight
   - ABA Criminal Justice Standards (3d ed.), Treatment of Prisoners, Standard 23–10.5, Privately Operated Correctional Facilities
   - Sally Q. Yates, Deputy Att’y Gen’l, Reducing our Use of Private Prisons, Memorandum for the Acting Director, Federal Bureau of Prisons
   - Jefferson B. Sessions III, Att’y Gen’l, Memorandum for the Acting Director, Federal Bureau of Prisons

C. Litigation Against Prison Contractors
   - West v. Atkins
   - Richardson v. McKnight
   - Note and Question
   - Complaint, C.B. v. Walnut Grove Correctional Authority

**Chapter 18. Criminal Prosecution of Prison/Jail Staff**

A. “Color of Law” Prosecutions
   - Screws v. United States

B. Other Federal Criminal Statutes

C. In Operation: Sample Prosecutions
   - Indictment, United States v. Almodovar
   - United States v. Hickman

D. State Prosecutions
   - Indictment, State of Maryland v. Hickson

**Chapter 19. Accountability: Voting, Standards, and External Oversight**

A. Political Power

B. Standards
   - ABA Criminal Justice Standards (3d ed.), Treatment of Prisoners, Introduction: Commentary on the Purpose of Standards
   - American Correctional Association, Performance-Based Expected Practices for Adult Correctional Institutions
   - ABA Criminal Justice Standards (3d ed.), Treatment of Prisoners, Part III: Conditions of Confinement
# TABLE OF CONTENTS

C. Oversight Concepts ........................................................................................................ 992  
   Michele Deitch, Distinguishing the Various Functions of Effective Prison Oversight......................................................................................................................... 992  
   ABA Criminal Justice Standards (3d ed.), Treatment of Prisoners, Part XI: Accountability and Oversight ........................................................................................................ 995  

D. Oversight Examples ........................................................................................................ 1002  
   Notes and Questions ........................................................................................................ 1010  

INDEX .................................................................................................................................. 1013